

Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 CIAE-00 PM-07 INR-10 L-03 NEA-10

NSAE-00 PA-03 RSC-01 PRS-01 GAC-01 USIA-12 TRSE-00

MBFR-03 SAJ-01 SS-15 NSC-10 IO-13 RSR-01 OIC-04 /121 W
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TO SECSTATE WASHDC 471

SECDEF WASHDC

INFO OEP WASHDC

USDELMC BRUSSELS

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S E C R E T USNATO 2850

E. O. 11652: GDS - 12/31/81

TAGS: MARR, US, NATO

SUBJECT: 1973 MNC' S ALERT CONFERENCE 19-21 JUNE 1973

SECDEF FOR I&L (FRANKE) AND JCS (COL. DAWSON)

REF: A. KEISWETTER- POLICASTRO FONCON JUNE 6, 1973;

B. SHAPE LETTER 1210/20-3-2/73 DATED 4 MAY 1973.

SUMMARY. COMMENTS FROM A CIVIL EMERGENCY PLANNING VIEWPOINT ON WHAT SHOULD PROVE TO BE A COMPLICATED MNC' S ALERT CONFERENCE ARE CONTAINED IN MESSAGE BELOW. FINAL DECISION ON MANY ITEMS WILL HAVE TO BE AD REFERENDUM DUE TO NUMBER OF DISCUSSION PAPERS EXPECTED TO BE HANDED OUT AT THE TIME OF THE CONFERENCE. END SUMMARY.

1. ACCREDITATION TO SUBJECT CONFERENCE BY MESSAGE INCLUDING AS ADDRESSEE: SACEUR - ATTN: LT. COL. W. MORSE, P&P DIV. IS NEEDED FOR MR. ROBERT GRIFFITH OF OEP AND MR. J. J. POLICASTRO, USNATO. COL. MORSE ADVISES COL. DAWSON, JCS, ALREADY REGISTERED FOR CONFERENCE AND BOOKED IN ESSO MOTEL, MONS. HOTEL RESERVATIONS BEING MADE FOR MR. GRIFFITH. MR. POLICASTRO WILL PROVIDE TRANSPORT
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TO AND FROM SHAPE FOR CONFERENCE ON 20 AND 21 JUNE.

2. SCEPC MAY MEETING INFORMALLY DISCUSSED AC/98- WP/79 AND ADDENDUM CONTAINING MNC' S COMMENTS ON SCEPC PROPOSALS FOR INCLUSION IN

S1/72. PART II, REF B IS FURTHER COMMENTARY OF SCEPC PROPOSALS.
MR. LAPLANTEN, IS, ADVISES THAT SHAPE IS ALSO EXPECTED TO PUBLISH
BELGIAN AND UK COMMENTS ON PART II OF REF B.

3. RESULTS OF SCEPC DISCUSSION AND MISSION COMMENTS ARE AS FOLLOWS
AND ARE KEYED TO AC/98- WP/79:

(A) COMMITTEE DID NOT AGREE WITH MNC COMMENT ON MEASURE VCD BUT
WAS DIVIDED ON CEP COUNTER- PROPOSAL SINCE " BRINGING CIVIL
EMERGENCY TELECOMMUNICATIONS CIRCUITS INTO OPERATION" ALSO INVOLVED
TESTING THEM IN VIEW OF SEVERAL COUNTRY REPS.

(B) RE VCF AND SCF, COMMITTEE AGREED TO MNC COMMENT.

(C) RE SLF, SHAPE COMMENTS (PART II OF REF B) POSE NO PROBLEM
TO SCEPC REPS AND HAVE OVERTAKEN COMMENTS IN AC/98- WP/79.

(D) RE ROK, MNC COMMENTS IN AC/98- WP/79 ACCEPTABLE.

(E) RE RIN, MNC COMMENT QUITE APPROPRIATE.

(F) RE VSA, COMMITTEE DID NOT AGREE WITH MCN COMMENT. UK AND
NORWAY FELT CONSIDERATION SHOULD BE GIVEN TO BRINGING PLAN LIMMER
TO A MORE FORMAL STATUS.

(G) RE SSF, SSG AND SSH, PLEASE SEE ITEM 34, PART III OF REF B.
THE MNC NOTE SEEMED TO BE ACCEPTABLE TO MOST REPS. WHILE
COMBINING OF SHIPPING MEASURES INTO SINGLE MEASURE WILL BE AGAIN
DISCUSSED AT JUNE SCEPC.

(H) RE PURELY CIVIL MEASURES (LAST ITEM OF AC/98- WP/79), GENERAL
CONSENSUS OF THE COMMITTEE WAS THAT IT DID NOT ACCEPT MNC COMMENT
OF GROUPING CIVIL MEASURES AT THE END OF EACH STAGE. THIS APPROACH
FAILS TO RECOGNIZE THE INTERPLAY AND INTERDEPENDENCE OF CIVIL AND
MILITARY EFFORT REQUIRED TO IMPLEMENT THE MEASURES.

4. FOLLOWING COMMENTS REFER DIRECTLY TO REF B KEEPING IN MIND THE
DISTINCTION SCEPC HAS SET UP AS TO IMPLEMENTATION OF CIVIL
ACTIVITIES UNDER EACH STAGE. THIS IS EXEMPLIFIED IN REGARD TO
NCWA'S UNDER EACH ALERT STAGE AS FOLLOWS: E. G., MILITARY
VIGILANCE - " PREPARE TO ESTABLISH", SIMPLE ALERT - " ESTABLISH AND
PREPARE TO BRING INTO OPERATION", AND REINFORCED ALERT - " BRING
INTO OPERATION." COMPLEMENTARY CIVIL ACTIVITIES IN GENERAL,
FOLLOW THE EXAMPLE. SPECIFICALLY:

(A) ON PART II, PAGE 18, ITEM 18, USNATO HAS NO COMMENT.

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(B) ON PAGE 22, ITEM 19, VCD, VCF AND VSA ARE COMMENTED UPON
IN PARA 3 ABOVE.

(C) SHAPE COMMENT ON SCD WHILE ACCEPTED FOR GRAMMATIC PURPOSES,
THE RATIONALE THAT " ALL ALERT MEASURES REQUIRE RAPID ACTION" IS
NOT CONSIDERED DEFENSIBLE SINCE MANY MEASURES WILL TAKE CONSIDERABLE
TIME TO IMPLEMENT COMPLETELY.

(D) NO COMMENT ON SLA, SLF, SSB, RCC, RIN, RLI OR RSB.

(E) SHAPE SUGGESTED CHANGE TO RCD BY DELETION OF THE WORDS
" AS SUCH" NOT CONSIDERED ACCEPTABLE SINCE THE MEASURE WAS NOT CLEAR
AS TO WHETHER PLANS COVERED ALL NATIONAL PLANS BOTH CIVIL AND
MILITARY. THE SCEPC CCA WAS WORDED TO INSURE THAT ALL CIVIL PLANS
WOULD BE REVIEWED FOR COMPLETION.

(F) THE SHAPE COMMENT ON ROK DELIMITS A MEASURE WHICH FALLS

WITHIN THE OPERATIONS FIELD BY COMPARING IT WITH SIC THAT IS PURELY INTELLIGENCE IN NATURE.

(G) NO COMMENT ON RON SINCE A NEW VERSION WILL BE PRESENTED AT THE CONFERENCE.

5. FOLLOWING COMMENTS ARE MADE CONCERNING PART IV OF REF B AND, IN THE MAIN, REFER TO MEASURES AS SUCH AND NOT NECESSARILY ON THE CCA INVOLVED WHICH HAVE BEEN COVERED IN PREVIOUS COMMENTS:

ITEM 28 - IF THE MEASURE SEE ON " STAY PUT" POLICY BECOMES SEF, THE CCA WILL NEED TO BE CHANGED.

6. WHILE MUCH OF REF B DEALS WITH MECHANICS, POLICY IMPLICATIONS ARE INVOLVED IN MOST OF THE CHANGES. FROM SCEPC POINT OF VIEW AND AS THE US REPRESENTATIVE ON THE AD HOC GROUP WHICH FORMULATED THE PROPOSED CHANGES AFTER A REVIEW OF EACH MEASURE IN S1/72, IT IS BELIEVED THAT MANY OF THE ALERT MEASURES DO NOT REFLECT THE SENSE OF A FLEXIBLE RESPONSE STRATEGY. IT IS RECOMMENDED THAT THE REVIEW OF ANY OF THE CHANGES SHOULD WEIGH CURRENT AND FUTURE CHANGES AGAINST THIS STRATEGY. FURTHER, EVALUATION NEEDS TO BE GIVEN TO THE UK SUGGESTION ESTABLISHING NEW CATEGORY FOR CIVIL MEASURES. THIS TENDS TO PLACE THE CIVIL MEASURES IN DIFFERENT LIGHT THAN THE REST OF THE ALERT SYSTEM. COMMENT: MEASURES IN THE ALERT SYSTEM SHOULD BE VIEWED AS PART OF TOTAL CIVIL AND MILITARY EFFORT. CATEGORIZATION CURRENTLY PROVIDES FOR DIFFERENCES BETWEEN NATIONS. IF WE ALLOW A FURTHER CATEGORY TO BE ESTABLISHED FOR CIVIL MEASURES, IT WOULD APPEAR A LONGER PERIOD OF IMPLEMENTATION TIME CAN BE PROJECTED INTO THE SYSTEM. A REGIME, AS RIGID AS THAT REQUIRED FOR THE MILITARY MEASURES, IS REQUIRED FOR THE CIVIL SIDE
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WHICH IN MANY INSTANCES ACTUALLY SHOULD PRECEDE THE NECESSARY MILITARY ACTIVITY. END COMMENT.

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